



HAZARDOUS

LONE STAR LEGAL AID, ENVIRONMENTAL JUSTICE TEAM
EQUITABLE DEVELOPMENT INITIATIVE
AMY CATHERINE DINN, MANAGING ATTORNEY
CAROLINE CROW, STAFF ATTORNEY

#### INTRODUCTION TO THE PROBLEM

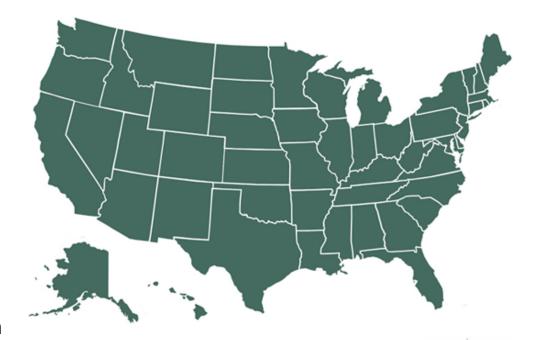
#### **ENVIRONMENTAL INJUSTICE**

The location of industrial and nuisance facilities too close to neighborhood so that they are disproportionately impacted by pollution.

#### **NO ZONING**

Largest Cities in US with no zoning:

- I. Houston, TX pop. est. 2.2 million
- 2. Pasadena, TX, pop. est. 150,000





#### MANCHESTER – SUPER NEIGHBORHOOD 65





## WHAT ARE DEED RESTRICTIONS?

- Written Agreements.
- Filed in Public Records.
- Limit Use or Activities on Real Property in a Subdivision.
- Real Covenants Private Agreements between Owners of Real Property in a Subdivision that are enforceable against future Owners of Real Property ("runs with the land").
- Anyone who buys land subject to deed restrictions is bound by those deed restrictions.
- Title II of Texas Property Code (Chapters 201-215).



#### WHY ARE DEED RESTRICTIONS VALUABLE?

- Deed Restrictions preserve character of a subdivision, absent zoning
  - Density size and location of buildings on land; Occupancy
  - Aesthetics character and location of buildings on land
  - Uses single family, multi-family, commercial, industrial, etc.
- Preservation and stabilization of real property values
- Prevent use of real property in a subdivision that may be harmful to residents ("noxious uses")
- Prevent real estate speculation
  - Adverse impacts to property values
  - Sense of Community



### DEED RESTRICTIONS AS A LONG-TERM COMMUNITY SOLUTION

To educate and empower communities with knowledge about deed restrictions.



To inspire and motivate communities to protect their neighborhoods with deed restrictions as an alternative solution to Houston's lack of zoning.



To promote community collaboration to accomplish group-determined goals.



#### LEGAL AID'S COMPLETED WORK

- Houston Gardens Civic Association
  - Houston Gardens Subdivision: 201 Homes
  - Trinity Gardens, Section 2: 112 Homes
  - Homestead Addition: 39 Homes
- Glenwood Forest Community Civic Club
  - Section I
  - Section 2
  - Section 3
  - Section 4
  - Section 5
  - Section 6

460 HOMES

350 HOMES





#### LEGAL AID'S NEW WORK

Group Requesting Creation or Amendment	Subdivision	# of Homes
Houston Gardens Civic Association	Homestead Addition Section 2	270 Homes
East Sunnyside Court Civic Club	East Sunnyside Court Sec. 3 & Southland Acres	380 Homes
Clairmont Place Civic Organization	Clairmont Place Sections I & 2	870 Homes
Pleasantville Civic League	Pleasantville Manor Sections & Pleasantville Sections	1,318 Homes
The Greater Sugar Valley Civic Club	Bleuridge Sections, Reedwoods, & Sugar Valley	1,214 Homes



### CURRENT ENFORCEMENT PROBLEMS FACING COMMUNITIES WITH RESTRICTIONS

- Overburdened communities are being denied City assistance in enforcing valid restrictions and therefore unable to preserve and protect their communities.
- Office of the City Attorney's Deed Restriction Enforcement Team is not enforcing restrictions in most communities.
- City Attorneys have made statements publicly citing to validity questions about filed restrictions and using these validity questions to justify non-enforcement.
- City attorney accepts evidence from violators to justify non-enforcement.
- City attorney withholds reasons for the decision from community groups.
- City momentarily holds permits for violating structures & then releases them so violating structures can be built.
- After filing complaints, community members receive little or no follow-up from the City on their complaints or next steps.

#### WHAT CAN THE CITY ATTORNEY ENFORCE?

- Pursuant to Chapter 212 of the Texas Local Government Code and Article XV of Chapter 10, Sections 10-551 through 10-555, of the City of Houston Code of Ordinances, the City is authorized to enforce, by suit for injunction, certain restrictions that affect subdivisions within the City. Restrictions mean limitations that:
  - Affect the use to which real property may be put;
  - Fix the distance that a structure must be set back from property lines, street lines, or lot lines;
  - Affect the size of a lot or the size, type and number of structures that may be built on the lot;
  - Regulate orientation of a structure; or
  - Regulate certain fences requiring a building permit.



# IS THE CITY REQUIRED TO ENFORCE RESTRICTIONS?

- This court recently held that municipal enforcement of deed restrictions constitutes a proprietary function. Oldfield v. City of Houston, 15 S.W.3d 219, 226 (Tex. App.—Houston [14th Dist.] 2000, pet. denied) (explaining City is not enjoined or required to enforce deed restrictions).
- TX Supreme Court identifies two scenarios where enforcement can be refused:
  - (1) where lot owners have acquiesced in such substantial violations within the restricted areas as to amount to abandonment of the covenant or waiver of the right to enforce it; or
  - (2) there has been such a change in conditions in the restricted area or area surrounding it that it is no longer possible to secure, to a substantial degree, the benefits sought to be realized through the covenants.

Cowling v. Colligan, 312 S.W.2d 943, 945 (Tex. 1958).



#### WHAT MAKES A RESTRICTION VALID?

- Restrictions are valid if:
  - Restrictions are not unlawful. Wilmoth v. Wilcox, 734 S.W.2d 656, 657 (Tex. 1987).
  - Restrictions are not impossible, or repugnant to and are not contrary to **public policy**, as shown by the law in Texas. *Shelley v. Kraemer*, 334 U.S. I, (1948).

When **restrictions** are confined to a **lawful** purpose and are within **reasonable** bounds and the language employed is clear, such covenants will be enforced. *Wald v.West MacGregor Protective Ass'n*, 332 S.W.2d 338, 343 (Tex. Civ.App.—Houston 1960, writ refused n.r.e.).



# WHO DETERMINES A RESTRICTION'S VALIDITY?

- A properly recorded instrument gives notice to all persons of the existence of the instrument. Tex. Prop. Code § 13.002.
- A Court determines validity.

A declaratory judgment action is the appropriate means of seeking a determination of the **validity**, applicability, or enforceability of **restrictions** on use of land.

A declaratory judgment action can be brought by a property owner, homeowner's association, civic association or any other body granted authority to enforce in the Deed Restrictions.



## RACIAL COVENANTS IN RESTRICTIONS

https://www.lonestarlegal.org/news/2022/07/how-to-remove-discriminatory-language-in-real-property-instruments/



#### **QUESTIONS?**



Amy Dinn
Managing Attorney
Environmental Justice Team
Equitable Development Initiative
Lone Star Legal Aid
adinn@lonestarlegal.org
713-652-0077 ext 1118

Caroline Crow
Staff Attorney
Environmental Justice Team
Equitable Development Initiative
Lone Star Legal Aid
ccrow@lonestarlegal.org

713-652-0077 ext 1011